## FOR THE CASE OF Prevailing Wage Commission Meeting

## TRANSCRIPT OF 11/16/17 Meeting Minutes

November 16, 2017

# Stone & George COURT REPORTING

2020 Fieldstone Pkwy

Suite 900 - PMB 234

Franklin, TN 37069

(615) 268-1244

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For questions, call (615) 268-1244 or send an email to <a href="mailto:nangeorge@stoneandgeorge.com">nangeorge@stoneandgeorge.com</a>

	Page 1			Page 3
1.	STATE OF TENNESSEE	1.	AGENDA	
2	DEPARTMENT OF LABOR AND WORKFORCE DEVELOPMENT	2. 3.	I. Call to Order and Roll Call     II. Announcements	
2.	DIVISION	4.	III. Old Business	
3. 4.		5.	* Review and Approve August 30, 2017	
4. 5.		6.	Prevailing Wage Commission Meeting Minutes	
6.		7.		
7.		8.	* Carolyn Sherrod - Administrative Process	
8.	Transcript of Proceedings	9.	* Kenneth Nealy - Investigative Process	
9.	of	10.	* Jan Caudill - 2017 Prevailing Wage Statistics	
10.	The Prevailing Wage Commission Meeting	11.	V. New Business	
11.	November 16, 2017	12.	* Review and Discuss Data from the	
12.		13.	2017 Prevailing Wage for State Highway Construction Projects	
13.		14.	Survey	
14.			* Set Preliminary Rates for 2018	
15.		15.	Prevailing Wage for State Highway  Construction Projects	
16.		16.		
17.		17.	VI. Additional Business	
18. 10			* Whether Prevailing Wage rates apply to	
19. 20.		18.	aeronautic projects, i.e. runways, taxiways and T-hangars.	
20. 21.		19.	* Third meeting will be November 30, 2017	
22.		20.	at 1:30 P.M. (C.S.T.) in the Tennessee Room, 220 French Landing Drive,	
		21.	Nashville, TN 37243.  * Potential dates for the 2018 Prevailing	
23.	DOMINIQUE A. DUBOIS, LCR# 686	<b>1</b> <sup>∠1.</sup>	* Potential dates for the 2018 Prevailing Wage Commission meetings will be	
2.4	STONE & GEORGE COURT REPORTING	22.	discussed at the next meeting, November 30, 2017.	
24.	2020 Fieldstone Parkway Suite 900 - PMB 234	23.	November 30, 2017.	
25.	Franklin, Tennessee 37069	24.	VII. Adjournment	
	(615) 221-1089	25.		
	Page 2	<u> </u>		Page 4
1.	APPEARANCES	1.	PROCEEDINGS	
2.	Commissioner Burns Phillips, Chairman	2.	COMMISSIONER PHILLIPS: Okay. Al	
3.		3.	right. Well, welcome everybody, the three of us.	
4.	Commissioner Wayburn Crabtree, TDOT Designee	<b>1</b> 4.	And Ann, you're on the phone, right? She's on the	
5.	Commissioner Stephen Wright, Industry Representative	5.	phone?	
	Wright Brothers Construction Company, Inc.	6.	MS. MCGAURAN: Yes, sir.	
6.	Commissioner R.T. Summers, Industry Representative	7.	COMMISSIONER PHILLIPS: Good. So	****
7. 8.	Summers-Taylor, Inc. Commissioner Ann McGauran, State Architect			we
	Tennessee Department of Treasury	8.	need to call to order and roll call. Right?	
9.	Kim Jefferson, Esq., Administrator	9.	MS. CAUDILL: Uh-huh.	
10.		10.	COMMISSIONER PHILLIPS: So Waybu	rn?
11.	Dan Bailey, Esq., Legal Counsel	11.	Present?	
12.	Jan Caudill, Administrative Assistant	12.	MR. CRABTREE: Present.	
	Carolyn Sherrod, Administrative Services Manager	13.	COMMISSIONER PHILLIPS: Ann?	
13.	Kenneth Nealy, Director	14.	MS. MCGAURAN: Yes, sir?	
14.	Kent Starwalt, TRBA	15.	COMMISSIONER PHILLIPS: You're her	e,
15.		16.	right? In spirit and	
16.	Heather Brown, TDLWD	17.	MS. MCGAURAN: Yes, sir.	
17.	Stamatia Xixi, TDLWD	18.	COMMISSIONER PHILLIPS: and in	
	Will Reid, TDOT	19.	voice. Yes. R.T's not here. And Stephen.	
18.	Paul Degges, TDOT	20.		
19.	John Reinbold, TDOT		MR. WRIGHT: Here, sir.	1£
20.		21.	COMMISSIONER PHILLIPS: And myse	ıı,
21.	Leanne Durm, TDLWD	22.	here. So that gives us enough, right?	
		23.	MS. CAUDILL: Yes.	
		24.	COMMISSIONER PHILLIPS: Okay. Ag	ain,
22. 23.				
22.		25.	I have an announcement. In the event of an	
22. 23. 24.		25.	I have an announcement. In the event of an	

	Page 5			Page 7
1.	emergency, security and/or staff will take meeting	1.	before October 31st, no later than the third State	ruge 7
2.	attendees to a safe place in the building or direct	2.	business day, if postmarked by October 31st.	
3.	them to exit the building on the Rosa Parks side.	3.	One thing that we felt was	
4.	Something we have to do every meeting.	4.	significant to bring to your attention was in late	
5.	Conflict of interest declarations.	5.	September, at the request of Mr. Crabtree, the	
6.	Everybody has done that, I'm assuming, correct?	6.	Labor Standards administrative staff participated	
7.	MS. CAUDILL: Uh-huh.	7.	in both an electronic and a teleconference survey	
8.	COMMISSIONER PHILLIPS: And you're	8.	with the U.S. DOL Wage and Hour Division. U.S.	
9.	going to come get mine?	9.	DOL was reviewing the highway survey methods of	
10.	MS. CAUDILL: Yes, sir.	10.	states nationwide.	
11.	COMMISSIONER PHILLIPS: Okay. All	11.	The questions that were asked were	
12.	right. Old business. So we need to review and	12.	designed to help U.S. DOL determine, A, if the	
13.	approve the August 30th, 2017 Prevailing Wage	13.	State-conducted highway prevailing wage surveys	
14.	Commission Meeting minutes. And we need a motion to	14.	are consistent with the federal Davis-Bacon wage	
15.	approve the minutes.	15.	survey methodology and, B, to determine that if	
16.	MR. WRIGHT: I would move that, sir.	16.	not in compliance with Davis-Bacon, whether or not	
17.	COMMISSIONER PHILLIPS: Okay.	17.	Tennessee will continue to set prevailing wage	
18.	MR. CRABTREE: Second.	18.	rates.	
19.	COMMISSIONER PHILLIPS: And you	19.	The survey questions that they pose	
20.	seconded, Wayburn?	20.	related to our Tennessee's collection of	
21.	MR. CRABTREE: Yes, sir. Second.	21.	prevailing wage data, they ask who was surveyed,	
22.	COMMISSIONER PHILLIPS: Got that?	22.	what information is solicited. They ask if fringe	
23.	All right. All right. How many in favor?	23.	benefit information was gathered and published,	
24.	MR. WRIGHT: Aye.	24.	how Tennessee defines highway projects, how our	
25.	MR. CRABTREE: Aye.	25.	rates are calculated, and they also asked our	
		1		
	Page 6			Page 8
1.	Page 6 COMMISSIONER PHILLIPS: Aye. How	1.	metropolitan and rural areas grouped are separated	Page 8
1. 2.	-	1. 2.	metropolitan and rural areas grouped are separated (verbatim).	Page 8
1	COMMISSIONER PHILLIPS: Aye. How	1	(verbatim).  And just the last thing I wanted to	Page 8
2.	COMMISSIONER PHILLIPS: Aye. How many opposed? If no opposition, motion carries, and it does.  Okay. Prevailing Wage Report. Okay.	2.	(verbatim).  And just the last thing I wanted to mention on my brief report to you all is that from	Page 8
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		Page 9		Page 11
1.	MR. NEALY: Box bridge.		1.	any of the deadlines, that being October 31st or,
2.	THE REPORTER: Okay. Thank you.		2.	in this case, November 3rd, based on the postmark
3.	MR. NEALY: At the pre-con meetings,		3.	of the mail-in, we had none. Everybody got their
4.	the inspectors are reiterated a few things that are		4.	information in on time. The calculations of all
5.	within the packet. The explanation of an importance		5.	25 categories or classifications were computed by
6.	of having the rates posted, informing the contractor		6.	using the prevailing wage online database created
7.	that at any time during the project they're subject		7.	by IT, along with the notes provided by the
8.	to an inspection, to submit payroll records weekly		8.	commission and the Prevailing Wage Act for highway
9.	to the inspector, and they're asking for an expected		9.	construction projects.
10.	duration, possible start date, possible end date of		10.	Like I said, all of 25
11.	the project. Also, they're sending around a sign-in		11.	classifications were surveyed. The only one that
12.	sheet for all that is in attendance at the meeting.		12.	we had that was incorrect was Brown Builders, and
13.	So in the event of an inspection		13.	we corrected that information and the rates were
14.	during the inspection, the inspector will ensure		14.	recalculated and they are in front of you outside
15.	that proper signs are posted. But the inspector		15.	the binder.
16.	will also speak with employees and they'll ask		16.	We had seven classifications with
17.	names, job titles, as well as pay rate just to go		17.	four or fewer responses. That would be Bricklayer
18.	back and compare what was sent to them.		18.	had none. Classification eight, the Drill
19.	Moving on to prevailing wage rules.		19.	Operator (Cassion) had one. Classification 11,
20.	We're in the process of revising the prevailing		20.	the Ironworkers Reinforcing had one.
21.	wage rules and we would like feedback from the		21.	Classification 12, Ironworkers (Structural) had
22.	Commission members. And we will contact you as		22.	one. Classification 15, Painter/Sandblaster had
23.	soon as those are ready for your feedback. And		23.	one. Classification 16, Powder Person or Blaster
23. 24.	that concludes my report.		24.	had none. And Classification Number 19, the
2 <del>4</del> . 25.	COMMISSIONER PHILLIPS: Thank you,		25.	Sweeping Machine had two. And that concludes my
23.	COMMISSIONER THEELTS. Thank you,		23.	Sweeping Machine had two. And that concludes my
		Page 10		Page 12
1.	Kenneth. Okay.		1.	report.
2.	MS. CAUDILL: Good morning. Okay.		2.	COMMISSIONER PHILLIPS: Very good,
3.	This year, we sent out 735 surveys. 718 of those		3.	Jan.
4.	were e-mailed and 17 were mailed due to no e-mail		4.	MS. CAUDILL: Thank you.
5.	address provided. 37 of the e-mailed ones were		5.	COMMISSIONER PHILLIPS: Any questions
6.	returned, so we just mailed those out manually. So		6.	or comments on any of those?
7.	it was at 681 through e-mail and 54 through the		7.	MR. CRABTREE: If you will provide me
8.	U.S. Postal Service. And that compared to last year		8.	that list of e-mail addresses that didn't appear to
9.	was 625, so it was up 110 surveys.		9.	be correct, then I'll resolve try to
10.	Of the 100 or excuse me. Of the		10.	MS. CAUDILL: Okay.
11.	735, 603 employers chose not to participate at all		11.	MR. CRABTREE: resolve those.
12.	compared to 607 last year. We had 132 employers		12.	COMMISSIONER PHILLIPS: Ann, were you
13.	that did respond, 53 through e-mail. Excuse me.		13.	able to hear everything?
14.	53 through the mail and 79 were online. Of those,		14.	MS. MCGAURAN: I just had one
15.	82 had data, 50 had none, either replying that		15.	question about the first thing that she named,
16.	they had no work to report or they did not wish to		16.	before the drill operator.
17.	participate.		17.	MS. CAUDILL: The bricklayer?
18.	The 132 responses that we did get		18.	MS. MCGAURAN: Yes.
19.	resulted in 442 individual surveys or projects		19.	MS. CAUDILL: Yes, we only
20.	that were performed. Of those, 324 were submitted		20.	MS. MCGAURAN: How many?
21.	online, 118 were mailed in and entered manually.		21.	MS. CAUDILL: We did not get any
22.	We had no mail returned since we did so few, and		22.	response to that one that classification at all.
23.	we only had 37 e-mails that were undeliverable due		23.	MS. MCGAURAN: Thank you.
23. 24.	to an incorrect address.		24.	MS. CAUDILL: You're welcome.
	As far as anyone turning in data past		25.	COMMISSIONER PHILLIPS: Okay. Okay.
			∠IJ.	COMMISSIONER FILLERS. OKAY. OKAY.
25.	713 fair as anyone turning in data past			

	Page 13		Page 15
1.	So now we'll handle some new business, which is to	1.	MS. MCGAURAN: Aye.
2.	review and discuss the data from the prevailing wage	2.	COMMISSIONER PHILLIPS: Aye? Aye.
3.	survey.	3.	So the motion carries. All right? Next is
4.	MR. CRABTREE: I move that the	4.	additional business.
5.	excuse me revised-revised rates be adopted.	5.	MS. MCGAURAN: Commissioner
6.	COMMISSIONER PHILLIPS: Is there a	6.	COMMISSIONER PHILLIPS: I'm sorry,
7.	second?	7.	Ann, you broke up on us.
8.	MR. WRIGHT: Second.	8.	MS. MCGAURAN: You've got to give me
9.	COMMISSIONER PHILLIPS: How many	9.	a few more minutes to answer. There's a delay.
10.	MS. CAUDILL: Now, are you talking	10.	COMMISSIONER PHILLIPS: Oh. I'm
11.	about the ones that are set up based on the state	11.	sorry. Understand. Great. All right. So is
12.	average? The	12.	she talking? Oh, okay. Good. All right. So is
13.	MR. CRABTREE: With the correction	13.	there any additional business that needs to be
14.	for Brown Builders.	14.	discussed? There is, is there not?
15.	COMMISSIONER PHILLIPS: Right.	15.	MS. CAUDILL: Yes, there is.
16.	MS. CAUDILL: Correct.	16.	Regarding the prevailing wage and the aeronautics
17.	MR. CRABTREE: That that would be	17.	division, their role.
18.	adopted as our	18.	COMMISSIONER PHILLIPS: Okay. So do
19.	MS. CAUDILL: Okay.	19.	we have any discussion on that issue?
20.	MR. CRABTREE: forward rates.	20.	MR. DEGGES: Again, I'm Paul Degges.
21.	MR. WRIGHT: The ones that have a	21.	I'm the Deputy Commissioner Chief Engineer with
22.	consistent 4.2-something percent.	22.	TDOT. I was asked to come over and have some
23.	MS. CAUDILL: That was the state	23.	discussion with you. I've got a little, short
24.	average after we corrected Brown Builders, it	24.	write-up that I've put together that kind of has our
25.	brought the state average to 4.28 percent. So I ran	25.	thoughts on it. And I understand Ann's on the
	Page 14	$\vdash$	Page 16
1.	Page 14 one sheet just going from our current rate, marking	1.	Page 16 phone. I don't know if anybody else is. I had my
1.	one sheet just going from our current rate, marking	1.	phone. I don't know if anybody else is. I had my
2.	one sheet just going from our current rate, marking them up a state average, and then the other sheet is	2.	phone. I don't know if anybody else is. I had my assistant
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	Page 17			Page 19
1.	place right now for particularly, for some of	1.	this point in time. And after discussing it with	ruge 17
2.	the small-type airport work. Historically, I know	2.	Dan and also my chief counsel, I think that's what	
3.	the State of Tennessee actually owns an airport in	3.	it is limited to. Now, to Paul's point, maybe if	
4.	Tiptonville. And we have I believe we have	4.	somebody wanted a higher opinion, maybe they could	
5.	paved that airport in years past. And we probably	5.	go for that. But I think it's pretty clear that	
6.	applied prevailing wage rates there. You know. I	6.	this applies just to state highway construction	
7.	don't know offhand.	7.	projects. And that's my position at this point.	
8.	But since there's a general services	8.	MS. MCGAURAN: I have a question.	
9.	commodities contract in place right now, I don't	9.	COMMISSIONER PHILLIPS: Yes, ma'am.	
10.	believe that we are paving any airports. So even	10.	MS. MCGAURAN: I wonder I agree	
11.	though I don't believe it applies to airports,	11.	with you that I think that all that it applies to is	
12.	there is if it was a State contract, it	12.	state highway projects. However, I wonder if other	
13.	would you know, for a TDOT contract, that would	13.	municipalities referenced are prevailing wages, can	
14.	be the only way that we would say that that could	14.	they?	
15.	come into play. But I'm not aware of us paving	15.	COMMISSIONER PHILLIPS: I'm sorry.	
16.	any airports for quite some time, anyway, since	16.	MR. CRABTREE: Well, that was my	
17.	there's other contracts in place.	17.	point, that whatever is decided here is going to	
18.	So from our perspective, we don't	18.	apply to locally-managed projects, that is	
19.	believe that the prevailing wage rate applies to	19.	municipalities, counties, cities, and whoever gets	
20.	those, but we don't profess to be a definitive	20.	funding from the State through TDOT or the federal	
21.	authority on the matter.	21.	government.	
22.	COMMISSIONER PHILLIPS: Okay. Thank	22.	MR. WRIGHT: Again, I'm no attorney	
23.	you, Paul. Gentlemen, you all have any comments?	23.	but it would seem that the definition or the part	
24.	MR. WRIGHT: My only comment was that	24.	that would be confusing is, do the people who think	
25.	I'm not I think the smart people should figure it	25.	the airport applies I don't remember the name of	
	Page 18			Page 20
1.	out, not me. So	1.	the town is it because they received funding	
2.	COMMISSIONER PHILLIPS: Okay.	2.	through TDOT that they think it might apply or is it	
3.	Wayburn?	3.	some other definition, because it's pretty clear	
4.	MR. WRIGHT: We didn't see where the	4.	what a highway construction project is. But, you	
5.	Commission had the authority to do it.	5.	know, I think things are clear in law that I	
6.	COMMISSIONER PHILLIPS: Right.	6.	generally am always wrong about. And from the legal	
7.	MR. CRABTREE: I would just add that	7.	perspective, if the money touches TDOT, does it then	
8.	for TDOT, this is much bigger than just airports. I	8.	become something that is prevailing wage could	
9.	think it applies to all of our locally-managed	9.	accrue to me, that would be the only way it makes	
10.	projects.	10.	any sense for anyone to even claim that the	
11.	COMMISSIONER PHILLIPS: Right.	11.	prevailing wage should apply. And I	
12.	MR. CRABTREE: State aid and all of	12.	MR. DEGGES: Well, I think we have to	
13.	them.	13.	be clear about that we're going with the state	
14.	COMMISSIONER PHILLIPS: Right. Okay.	14.	prevailing wage. I mean, there's federal	
15.	MR. CRABTREE: And that's partly a	15.	MR. WRIGHT: Yes, sir. I'm sorry.	
16.	question, but that's kind of how that I would	16.	MR. DEGGES: requirements	
17.	view it.	17.	otherwise. But, you know, I mean, arguably if the	
18.	COMMISSIONER PHILLIPS: Yeah. My	18.	Department of Transportation ordered a grant of	
19.	viewpoint is that since I assumed this position with	19.	State dollars for somebody to build a sidewalk	
20.	the Department and beginning of this, you know,	20.	and we've done that in the past.	
$\begin{vmatrix} 21. \\ 22 \end{vmatrix}$	Prevailing Wage Commission, I've always understood	21.	MR. WRIGHT: Greenwood (phonetic).	
22.	it to be public highways and a state highway	22.	MR. DEGGES: Yeah. Our	
23.	construction project. And that's what it was	23.	interpretation of State if it was State dollars	
24.	limited to. That's my always been my impression.	24.	and State law, it's not a State contract. The	
25.	And that's the way I that's my point of view at	25.	construction is not a State contract. And you could	
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		Page 21		Page 23
1.	make an argument that a sidewalk does fit in the	rage 21	1.	COMMISSIONER PHILLIPS: So we're not
2.	definition of highways, I think. But by not being a		2.	inclined to do that. And from our perspective, my
3.	State contract, we don't believe that it would		3.	perspective, the public highway is very clearly
4.	apply. I think that's what Wayburn's		4.	defined, a State contract is very clearly defined,
5.	MR. CRABTREE: Yes, sir.		5.	and a state highway construction project is very
6.	MR. DEGGES: point is, is that if		6.	clearly defined in the statute. And I don't think
7.	it's not a State contract, I think that's the first		7.	we have the authority to try to interpret what the
8.	test that has to be passed.		8.	law says. It says what it says.
9.	Now, most of our grant programs are		9.	And so my position would be that it
10.	federal aid. And so the federal aid stuff still		10.	shouldn't apply other than purely to what falls
11.	applies to those. And my understanding is that		11.	within the definition of the current existing
12.	some jurisdictions in state do have some type of		12.	statute, which is consistent with what Paul said,
13.	requirements for I mean, doesn't Memphis do		13.	I think.
14.	some have some special requirements for what		14.	MS. MCGAURAN: Okay.
15.	they put in their contracts?		15.	MR. WRIGHT: I concur, sir.
16.	* *		16.	MS. MCGAURAN: One other if I
17.	MR. CRABTREE: They have a purchasing division, which kind of dictates how their contracts		17.	don't know that they're not required but is there
18.	*		18.	anything that they're not allowed to use this as a
19.	are structured. And I think that's us that requires the telling them they have to use the State wage		18. 19.	standard in the project?
20.	·		20.	COMMISSIONER PHILLIPS: I'm sorry.
20.	rates. Am I wrong, John?  MR. REINBOLD: Generally speaking, I		20.	•
1	. 1		l	Can you say that ask that again? You were
22.	think that's probably right. We've imposed our		22.	breaking up a little or at least, for me, you
23. 24.	specs and oh, I'm sorry.  MR. DEGGES: This is John Reinbold,		23. 24.	broke up.
1			ı	MS. MCGAURAN: Okay. There's a
25.	our general counsel.		25.	question about required versus desire. If they
		Page 22		Page 24
l <sub>1.</sub>	THE REPORTER: I'm sorry, what was	8-	1.	choose to use this standard, do we say they can't?
2.	that?		2.	MR. CRABTREE: I think it depends on
3.	MR. DEGGES: This is John Reinbold,		3.	whether the Department of Labor wants to enforce it
4.	TDOT general		4.	or not.
5.	MR. REINBOLD: Yes. I'm John		5.	COMMISSIONER PHILLIPS: I think that
6.	Reinbold, general counsel at TDOT. I apologize for		6.	would fall on us, would it not, Dan?
7.	the informality. In general, in our local programs,		7.	MR. CRABTREE: So if
8.	the guidelines and so on, we impose our the TDOT		8.	MR. BAILEY: Is her question that if
9.	specifications and provisions and whatnot on the		9.	they choose to follow the Prevailing Wage Act, would
10.	locals when they administer a project that we fund.		10.	we say they couldn't?
11.	I don't know specifically about prevailing wage. My		11.	COMMISSIONER PHILLIPS: Yeah. That's
12.	guess is we probably have imposed it in the past,		12.	what she's asking, I think.
13.	but that is a guess. And I base that in part on		13.	MR. BAILEY: I mean, I don't think we
14.	having conversations with the aeronautics division,		14.	would. I mean, we if it's something we don't
15.	as well. I think they've done the same.		15.	have authority over anyway
16.	It's based probably it's sort of a		16.	COMMISSIONER PHILLIPS: And we
17.	legacy understanding of how the Prevailing Wage		17.	wouldn't right.
18.	Act worked, because it was so much broader in the		18.	MR. BAILEY: we wouldn't that
19.	past. But again, that's somewhat speculation on		19.	would be up to them.
20.	my part.		20.	COMMISSIONER PHILLIPS: Right.
21.	COMMISSIONER PHILLIPS: You know,		21.	MR. DEGGES: So that's from our
22.	we the Department we've gotten ourselves in		22.	perspective, I guess just thinking out loud here,
23.	trouble by trying to interpret the law, have we not,		23.	that, you know, we have a contract with local
24.	Kim?		24.	agencies and they're we require most of the
25.	MS. JEFFERSON: Yes, we have.		25.	stuff we require has its roots in the federal aid
23.	individual Endorn 100, we have.			re require has as roots in the reactar and
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	1. 2. 3. 4. 5. 6. 7. 8. 9. 10. 11. 12. 13.	Page 2 road, right, that they crossed. And so they came back and tightened up the definition of a public highway State contract and the state highway construction projects so that that the prevailing wage would not apply when they upgraded those park things even if they crossed the road, because that was not what the project was about. And so that's what precipitated the change to tighten up the definitions.  COMMISSIONER PHILLIPS: Yeah. And I think that that is what if you look at state highway construction project, the definition, it
	3. 4. 5. 6. 7. 8. 9. 10. 11. 12.	back and tightened up the definition of a public highway State contract and the state highway construction projects so that that the prevailing wage would not apply when they upgraded those park things even if they crossed the road, because that was not what the project was about. And so that's what precipitated the change to tighten up the definitions.  COMMISSIONER PHILLIPS: Yeah. And I think that that is what if you look at state
	4. 5. 6. 7. 8. 9. 10. 11. 12.	highway State contract and the state highway construction projects so that that the prevailing wage would not apply when they upgraded those park things even if they crossed the road, because that was not what the project was about. And so that's what precipitated the change to tighten up the definitions.  COMMISSIONER PHILLIPS: Yeah. And I think that that is what if you look at state
	5. 6. 7. 8. 9. 10. 11. 12.	construction projects so that that the prevailing wage would not apply when they upgraded those park things even if they crossed the road, because that was not what the project was about. And so that's what precipitated the change to tighten up the definitions.  COMMISSIONER PHILLIPS: Yeah. And I think that that is what if you look at state
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	7. 8. 9. 10. 11. 12.	was not what the project was about. And so that's what precipitated the change to tighten up the definitions.  COMMISSIONER PHILLIPS: Yeah. And I think that that is what if you look at state
	8. 9. 10. 11. 12.	what precipitated the change to tighten up the definitions.  COMMISSIONER PHILLIPS: Yeah. And I think that that is what if you look at state
	<ul><li>9.</li><li>10.</li><li>11.</li><li>12.</li><li>13.</li></ul>	definitions.  COMMISSIONER PHILLIPS: Yeah. And I think that is what if you look at state
	11. 12. 13.	COMMISSIONER PHILLIPS: Yeah. And I think that that is what if you look at state
	11. 12. 13.	think that is what if you look at state
	12. 13.	•
	13.	
		says, building, rebuilding, locating, relocating, or
		repairing, that action is what takes out any
	<ul><li>14.</li><li>15.</li></ul>	interpretation of what would fall within those
1		•
1	16.	terms. Again, that's just my perspective. So I
1	17.	would think that they do not apply. State
	18.	prevailing wage rates.
1	19.	MR. WRIGHT: So if a local entity was
	20.	to include the Tennessee this prevailing wage
ı	21.	rate in their contract for a road project, city of
1	22.	whatever, and they did so without your concurrence
1	23.	or with our concurrence, would it still they
1	24.	could probably require that, but it wouldn't be
	25.	enforceable, would
Page 26		Page 2
1 age 20	1.	COMMISSIONER PHILLIPS: Well, to
	2.	Dan's point, we don't have the that exceeds our
	3.	authority.
	4.	MR. WRIGHT: Yeah. That's what my
	5.	point is. It would they can put it in contract,
	6.	but it's a bluff, honestly, because it's
	7.	unenforceable by law; is that correct?
	8.	MR. BAILEY: Well, a contract is
	o. 9.	
	9. 10.	enforceable.  MP_WPIGHT: So if they agree to it
		MR. WRIGHT: So if they agree to it
	11.	as a pretense of the prevailing wage, would but
1	12.	the local entity would have to enforce it, not
g	13.	MR. BAILEY: Yes.
g	14.	MR. WRIGHT: the Department of
g		Labor.
g	15.	MR. BAILEY: Correct.
g	16.	MR. WRIGHT: Is that really what it
g	16. 17.	
g	16. 17. 18.	amounts to?
g	16. 17. 18. 19.	MR. BAILEY: Correct. Yes.
g	16. 17. 18. 19.	MR. BAILEY: Correct. Yes. MR. WRIGHT: Okay.
g	16. 17. 18. 19. 20. 21.	MR. BAILEY: Correct. Yes. MR. WRIGHT: Okay. COMMISSIONER PHILLIPS: Right.
g	16. 17. 18. 19. 20. 21.	MR. BAILEY: Correct. Yes. MR. WRIGHT: Okay.
g	16. 17. 18. 19. 20. 21.	MR. BAILEY: Correct. Yes. MR. WRIGHT: Okay. COMMISSIONER PHILLIPS: Right.
g	16. 17. 18. 19. 20. 21.	MR. BAILEY: Correct. Yes. MR. WRIGHT: Okay. COMMISSIONER PHILLIPS: Right. Because any contracting parties can contract to
g	16. 17. 18. 19. 20. 21. 22. 23.	MR. BAILEY: Correct. Yes. MR. WRIGHT: Okay. COMMISSIONER PHILLIPS: Right. Because any contracting parties can contract to whatever they want.
nţ	ıt	19. 20.

1. 2. 3.	Page 29 staff, would it be good to put together guidelines	1	Page 31
2. 3.		<b>1</b> 1.	goes back to two parties entering a contract. They
3.	so that they can answer these questions, because in	2.	can enter in a contract of anything that they want.
	one of the e-mails I think it was with you, Jan,	3.	So yes.
4.	you said most of the inquiries you get are about,	4.	MS. CAUDILL: Okay.
5.	does this apply or doesn't it apply or something. I	5.	COMMISSIONER PHILLIPS: Everybody in
6.	thought	6.	agreement with that?
7.	MS. CAUDILL: The last	7.	MR. WRIGHT: I am, sir.
8.	MR. WRIGHT: That's when I got the	8.	COMMISSIONER PHILLIPS: Okay. All
9.	I think something needs to be clarified.	9.	right. So no other comments, observations? Okay.
10.	MS. CAUDILL: For the last 20 wage	10.	And you're going to draft a response?
11.	determination requests that I got, 19 of them were	11.	MS. CAUDILL: I'm sorry?
12.	from the aeronautic division. So that's my	12.	COMMISSIONER PHILLIPS: You're going
13.	question, if you know, how do I answer that or is	13.	to draft a response of what that we can provide
14.	there something I need to ask them to clarify	14.	to people who inquire?
15.	whether or not we are going to have any jurisdiction	15.	MS. CAUDILL: Yes.
16.	as far as prevailing wage? Or do I just tell them	16.	COMMISSIONER PHILLIPS: Okay. Okay.
17.	that we, you know, no longer have that and there's	17.	Next would be the third meeting, which will be
18.	no need to request a wage determination number?	18.	November 30th at 1:30 in the Tennessee Room.
19.	COMMISSIONER PHILLIPS: Based on the	19.	MS. CAUDILL: Yes.
20.	statute, the definition within the statute, we feel	20.	COMMISSIONER PHILLIPS: Okay. Does
21.	it doesn't apply.	21.	that fit everybody's schedule?
22.	MS. CAUDILL: Okay.	22.	MR. WRIGHT: That's not a change, is
23.	COMMISSIONER PHILLIPS: Unless you	23.	it? Is that where it's been?
24.	all object.	24.	MS. CAUDILL: It had been in the
25.	MR. WRIGHT: I don't think it's my	25.	P.E.A.R.L. Room, but someone else required it and I
	Page 30		Page 32
1.	place to comment, really.	1.	had to move it to the Tennessee Room, but the date
2.	COMMISSIONER PHILLIPS: You know.	2.	and time's the same.
3.	Because all we go by is what's here.	3.	COMMISSIONER PHILLIPS: The date's
4.	MS. CAUDILL: Uh-huh.	4.	the same.
5.	COMMISSIONER PHILLIPS: And that	5.	MS. MCGAURAN: I may be unable to
6.	well, I think it's clear that it doesn't. And	6.	attend.
7.	again, we don't like to we don't like to assume	7.	COMMISSIONER PHILLIPS: Okay. All
8.	the role of interpreting the law. That's not our	8.	right. Thank you, Ann.
9.	role. We just implement what the law says. And	9.	MR. WRIGHT: Good for me.
10.	over the last four years or so, we've gotten	10.	COMMISSIONER PHILLIPS: Me as well.
11.	ourselves in trouble by interpreting the law, so we	11.	MR. CRABTREE: And me.
12.	don't do that.	12.	COMMISSIONER PHILLIPS: Wayburn?
13.	MS. CAUDILL: Okay.	13.	Okay. All right. And then lastly, potential dates
14.	MS. MCGAURAN: And to that point, I	14.	for the 2018 Prevailing Wage Commission meetings
15.	think it'd be important to say that they are held	15.	will be discussed at the next meeting
16.	responsible to their contract.	16.	MS. CAUDILL: Yes.
17.	COMMISSIONER PHILLIPS: Okay. Sorry,	17.	COMMISSIONER PHILLIPS: on
18.	Ann. You're going to have to say that again,	18.	November 30th. Okay. Okay. Anything else?
19.	because we lost you.	19.	MS. CAUDILL: That's all.
20.	MS. MCGAURAN: Okay. I think it's	20.	COMMISSIONER PHILLIPS: Okay. So all
21.	important, though, that we might say that the	21.	we
22.	prevailing wage does not apply, from our point of	22.	MS. JEFFERSON: Commissioner, I have
23.	view, but they have to look at their contract to see	23.	one thing. We were informed right before the
24.	what they're responsible for providing.	24.	meeting started that this month's meeting minutes
25.	COMMISSIONER PHILLIPS: Yeah. That	25.	will not be available until November the 29th.
	Provided by Stone & George	 Cou	rt Reporting (615) 268-1244

	Page 33			Page 35
1.	COMMISSIONER PHILLIPS: Okay.	1.	CERTIFICATE	Ü
2.	MS. JEFFERSON: So I want to let you	2.		
3.	all know that. Generally, you have access to review		STATE OF TENNESSEE )	
4.	the minutes on the website, but because of some	3.	COUNTY OF WILLIAMSON )	
5.	things that are going on, the court reporter and the	4.	COUNTY OF WILLIAMSON )	
6.	demand for court reporters, they won't have those	5.		
7.	ready until the 29th. Hopefully, we can get	6.	I, Dominique A. Dubois LCR# 686, Notary	
8.	those	7.	Public and Court Reporter, do hereby certify that I	
9.	COMMISSIONER PHILLIPS: When on the	8.	have recorded to the best of my skill and ability	
10.	29th? 8:00 o'clock in the morning or 5:00 o'clock	9.	by machine shorthand all the proceedings in the	
11.	in the afternoon?	10.	foregoing transcript, and that said transcript is a	
12.	THE REPORTER: Actually, after the	11. 12.	true, accurate, and complete transcript to the best of my ability.	
13.	29th.	13.	I further certify that I am not an attorney	
14.	MS. JEFFERSON: So it will be after	14.	or counsel of any of the parties, nor a relative or	
15.	the 29th.	15.	employee of any attorney or counsel connected with	
16.	THE REPORTER: Yes.	16.	the action, nor financially interested in the	
17.	MS. JEFFERSON: Which means that we	17.	action.	
18.	won't have those for the next meeting.	18.	SIGNED this 13th day of December, 2017.	
19.	COMMISSIONER PHILLIPS: Okay.	19.		
20.	MS. JEFFERSON: So we'll try to	20.		
$\frac{1}{21}$ .	summarize because of that, we'll try to	21.	Dominique A. Dubois, LCR# 686	
22.	summarize		Notary Public State at Large	
23.	COMMISSIONER PHILLIPS: Because	22.	My commission expires: 4/9/2018	
24.	that's problematic.	23.		
25.	MS. JEFFERSON: what happened at	24. 25.		
	MS. 3Li i EKSON what happened at	23.		
$\vdash$	Page 34			
1.	today's meeting			
2.	COMMISSIONER PHILLIPS: Yeah.			
3.	MS. JEFFERSON: and Jan and			
4.	Carolyn will do that and we'll get you all something			
5.	prior to the next meeting.			
6.	COMMISSIONER PHILLIPS: Okay. Good.			
7.	Is that okay with you guys			
8.	MR. WRIGHT: Absolutely.			
9.	COMMISSIONER PHILLIPS: to get a			
10.	summary? Okay. Great. Thanks, Kim.			
11.	Okay. Motion to adjourn.			
12.	MR. WRIGHT: So moved.			
13.	MR. CRABTREE: Second.			
14.	COMMISSIONER PHILLIPS: Okay. How			
15.	many in favor?			
16.	MR. CRABTREE: Aye.			
17.	MR. WRIGHT: Aye.			
18.	COMMISSIONER PHILLIPS: Aye.			
19.	MS. MCGAURAN: Aye.			
20.	COMMISSIONER PHILLIPS: Motion			
20.	carries.			
22.	END OF PROCEEDINGS.			
44.	END OF I KOCEEDINOS.	1		
22		1		
23.				
23. 24. 25.				

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